

Fuel Economy Trends in Industrialized Countries When the Rubber Hits the Road



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Opinions strictly those of Dr. Schipper









Global Carbon (and Oil) Problems

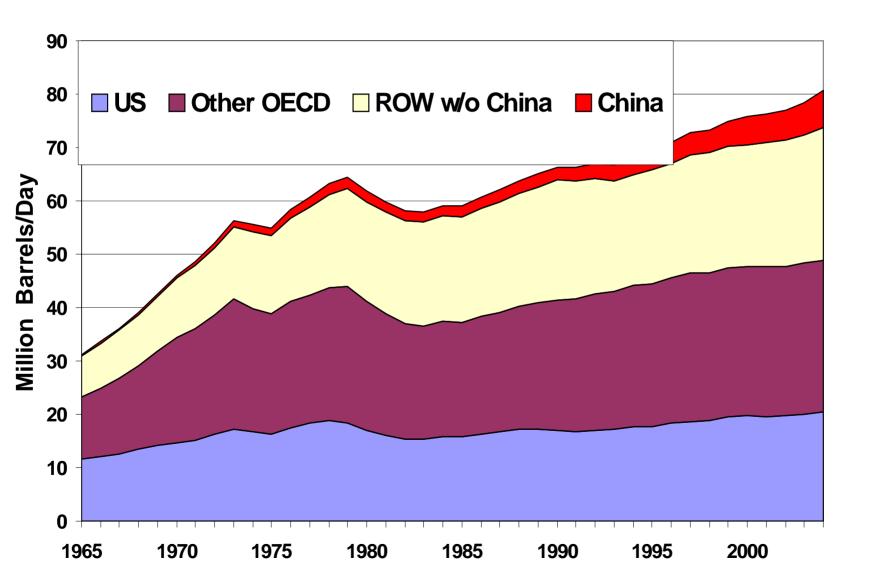
- The US Is Still the Big Boy on the Block
 - Most important oil user, GHG Emitter; also per capita or per GDP (PPP)
 - Oil worries might help or hinder CO2 worries
 - Little meaningful change under Bush Backwards to the rear!
- China, India, others Unsustainable Transport
 - Very low emissions per capita, but rising rapidly
 - Cities bogged down in impossible traffic and air pollution
 - CO2 not of interest there, but energy and transport woes important

• The Global Nature – Savings Valuable World Wide

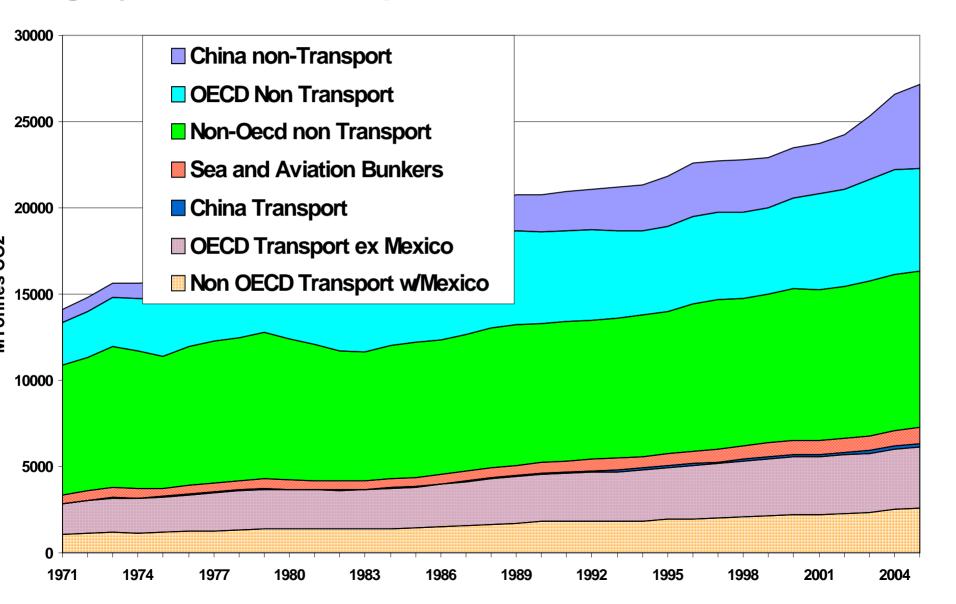
- Oil and CO2 are global and fungible anywhere you save matters
- Fuels, technology are global for better or worse
- Motor vehicles (and US/EU lifestyles) global for better or worse

Are There Clean, Low CO2 Substitutes for \$130 Oil (>5 mn bbl/day) Except More Efficient Energy Use?

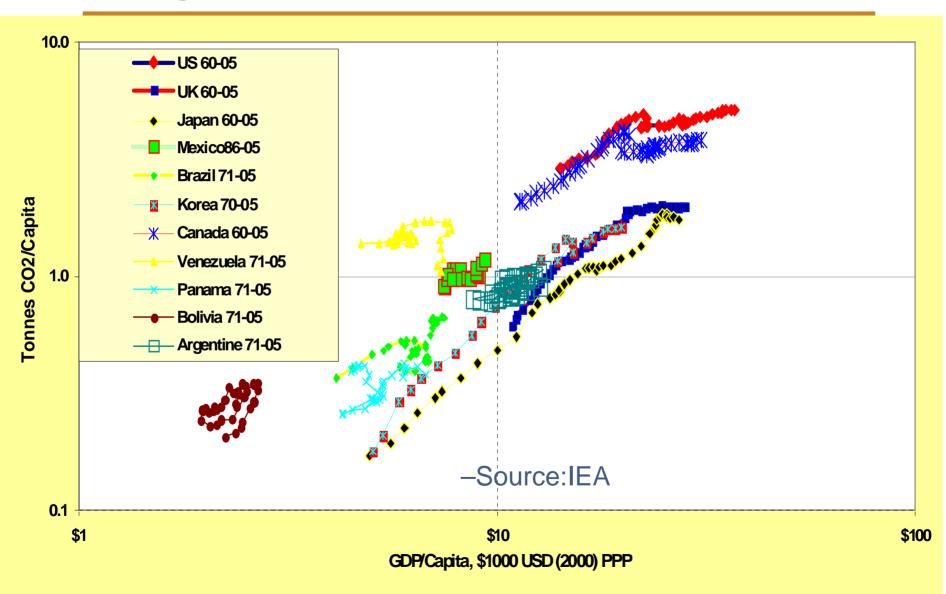
WORLD PRIMARY OIL USE, 1965-2004 (Source: BP)



WORLD CARBON EMISSIONS: <u>TRANSPORT</u> Roughly 35% of Transport Emissions in/around Cities



Oil or CO2 Emissions from Road Transport Rising Income Leads to Slower Growth in Emissions



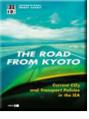
The Oil-Carbon Challenge: View as Transport, Not Just an Oil-Carbon Problem









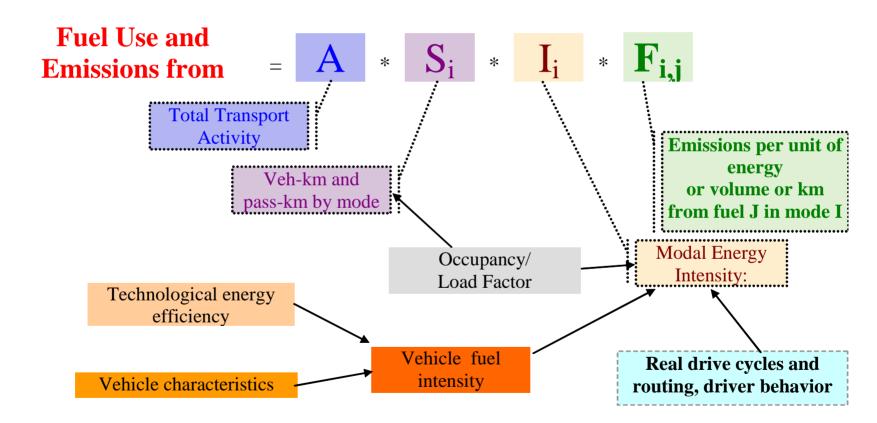


"The Road From Kyoto": Transport/CO2 Policies in 6 IEA Countries" "Saving Oil And Reducing CO2 Emissions In Transport"

- Potential Large, Progress Slow, Risks High
 - •Technology getting better there but economic signals still weak;
 - •Political will missing in 2000, stronger now
 - •Absence of meaningful initial progress in the US notable
- Main Elements Still Important Today
 - •Transport sector reform as umbrella for process
 - Voluntary agreements (soon mandatory) on car fuel economy importai
 - •Fuel pricing also important (except US, which is in denial)
- Hard Lesson: Many Years to See Impacts
 - Countries moved weakly towards better transport policies
 - Voluntary agreements achieved half their goals
 - Threats from distractions (bio-fuels, oil-price fluctuations, CO2 denials

Oil and CO2 more important in 2008 than before: What are the next steps?

Integrated View of Transport Problems The ASIF Decomposition for Fuel and Emissions http://www.iea.org/textbase/nppdf/free/2000/flex2000.pdf



Lesson : Attack All Components of the Problem



Fuel Economy and Vehicle Use The Double Challenge

- "I""On Road" Fuel Intensity (20-25% Higher than "test")
 - US, (incl. 80% of light trucks), CDN well above Europe, slightly above Japan
 - US fell recently, Japan and Europe falling steadily
 - We don't have a clue any more what US on-road fuel economy is

• "I" New Car Test Fuel Economy- Size over Technology

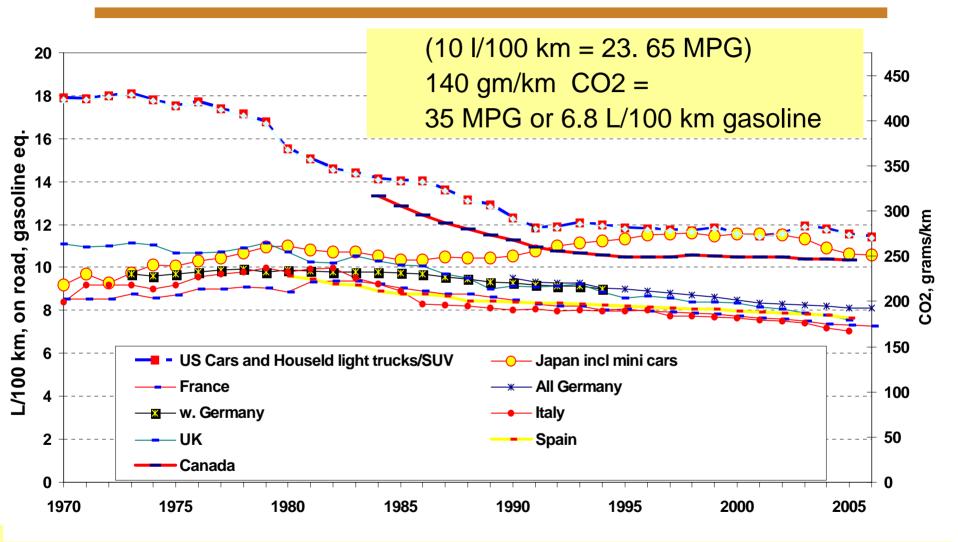
- US new SUV fuel economy improving slowly, Japan and EU improving more
- US cars bigger each year, Japan 1/3 mini cars, EU only slow increases
- US passed new fuel economy standards impacts uncertain

• "AS" Vehicle Use (Falling in the US right now)

- Car use rising more slowly than previously as driving by incomes, sprawl, etc
- US has no surveys left measuring car use accurately
- Increased congestion worsening fuel economy, raising local air pollution

EMBARQ Measurements in Istanbul Suggest Poor Urban Traffic adds >50% to Fuel Use

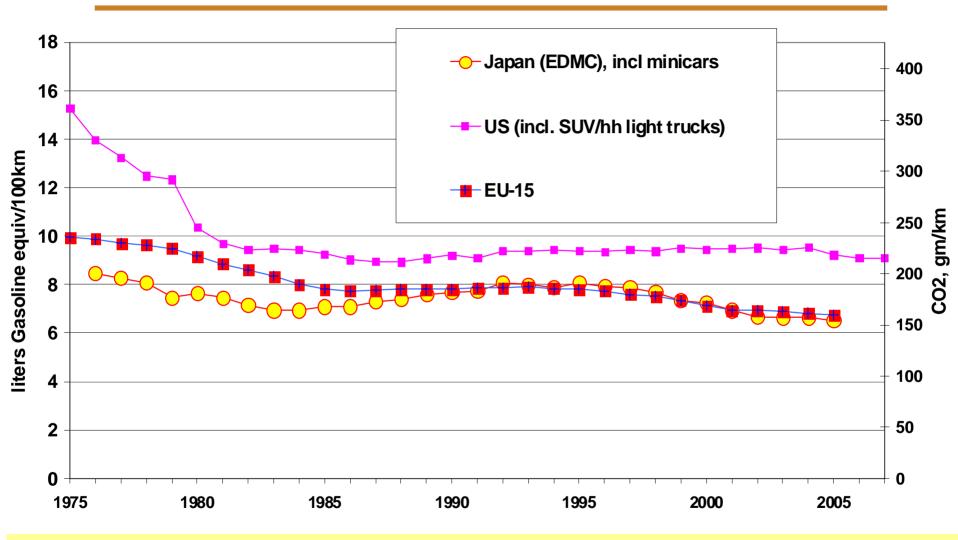
Real Automobile Fuel Intensity – All Fuels When the Rubber Hits The Road



Diesel and LPG converted to equivalent gasoline on an energy content basis. Source, L Schipper, based on official national data

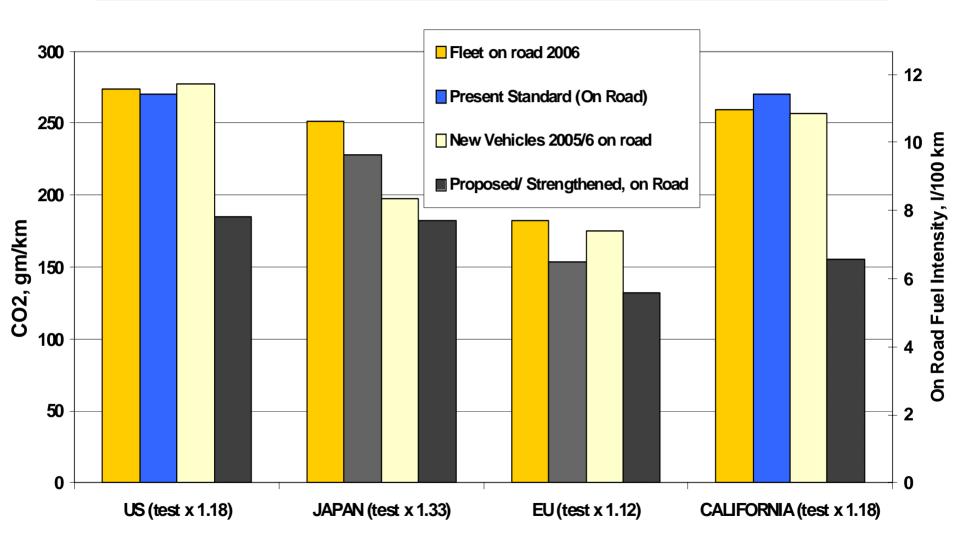
Trends in New Car Fuel Intensity

Sales Weighted Tests of <u>New</u> Vehicles by Year



Diesel and LPG converted to equivalent gasoline on an energy content basis. Source, L Schipper, EMBARQ, based on official national data

New Vehicle Fuel Economy Standards and Targets: Converted to Estimated "On Road" Values



Saving Emissions From Transport – Three Parts to Technology

- Traditional Technology 40-60 MPG or 2.5-4 I/100km?
 - Less power, lighter materials, lower drag, CVT, cold cylinders
 - Gasoline or clean diesel hybrids
 - End to the power and weight chase?
- Other Approaches Cost, Time to Deploy
 - City cars vs. long distance cars?
 - Plug in hybrids most driving is for local, short trips
 - Fuel cells? Many cost, feedstock, materials challenges
- Alternative or Bio-Fuels What are They Worth?
 - US Corn ethanol a dead end, other biofuels increasingly uncertain
 - True low carbon fuels not here, won't arrive under present policies
 - Non-oil always possible, but always expensive and higher CO2

Should the Government Pick Winners like Today Or Declare Losers (Oil, CO2 Tax)?¹³



Diesels Close to 50% of New Car Market in Europe: Yet Savings of CO2 from Diesel Small

The Data Show Little Savings (Counting emissions, not gallons!)

- On road diesel fleet emissions (gm/km) slightly (<10%) lower than gasoline
- New vehicle test diesel emissions slightly (<10%)lower than gasoline
- Diesel cars driven 50-75% more than gasoline cars

• Huh?

- •Cheaper diesel in Europe raises use, backfires on diesel policies
- •Diesel more powerful than gasoline equivalent, buyers choose bigger cars
- •Liter of diesel has 12% more energy, 18% more CO2 than gasoline

• But Diesel Drivers Are Different -- That's the Point

- Long distance drivers buy more expensive diesels with lower fuel costs
- Increased switching to diesel stimulated by price switchers drive more
- Diesel SUVs increase attractiveness of SUVs ("Gelaendewagen")

Drive Down Costs and Drive up Emissions: Subsidizing "Winners" Rarely Pays

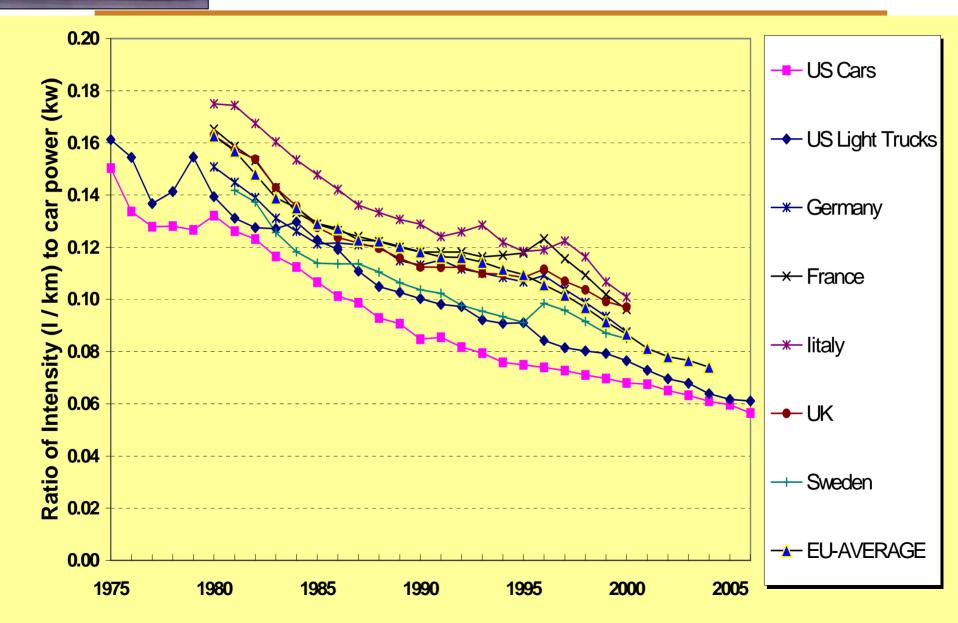
Dieselization in Europe

At Best Small Impact: At Worse, Backfire

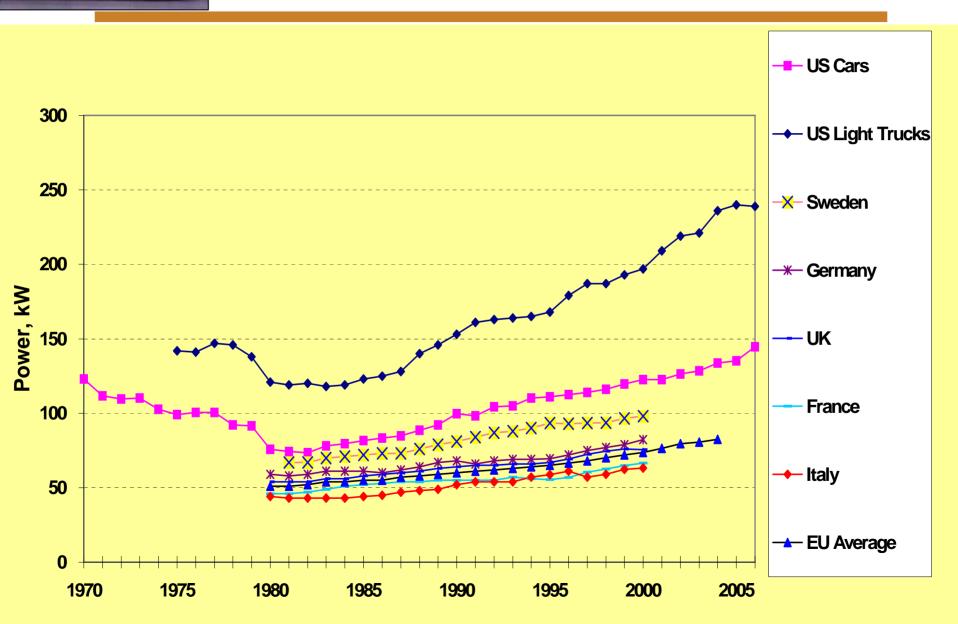
Source, L Schipper, EMBARQ, based on official national		l data France		Germany	
		1995	2006	1995	2006
New Diesels					
Share of Sales	%	46.5%	69.2%	14.6%	44.2%
Test Fuel Economy	L/100 km	6.60	5.60	6.5	6.59
Relative to gasoline	%	88.0%	82.4%	85.5%	89.0%
Rel. to gasoline, CO2/km	%	104%	97%	101%	105%
Stock of Diesels		26.5%	46.6%	13.7%	20.0%
Share of Stock	%	6.2%	46.6%	13.7%	21.9%
Yearly Distance	KM/ car	15,704	16,736	17,980	20,034
Distance, Rel. to Gasoline	%	130%	164%	144%	191%
On Road Fuel Economy					
Fuel Economy	l/100 km	6.67	6.43	7.47	6.90
Relative to gasoline	%	78.6%	83.9%	81.7%	81.7%
Rel. to gasoline, CO2/km	%	92.7%	99.0%	96.4%	98.4%
COMBINED FLEET FUEL ECONOMY		8.05	7.33	9.00	8.09

"Efficiency" Improving Everywhere

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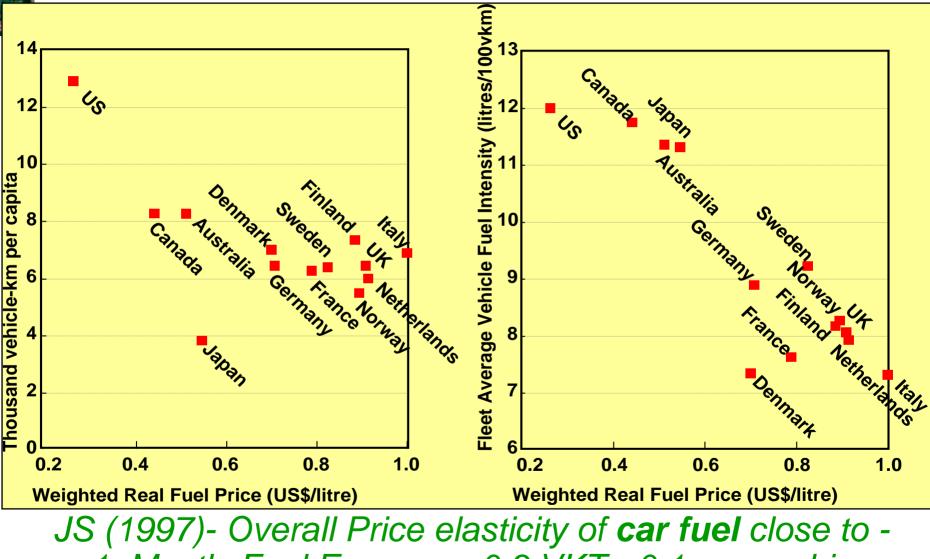


Efficiency Only Feeding Pep Zip (power/weight) and Weight Look the Same



Car Use, Fuel Intensity vs. Fuel Price, 1998

Source IEA- See also Johansson and Schipper 1997 JTEP (SJ)



1: Mostly Fuel Economy, 0.3 VKT, -0.1 ownership₁₈

Econometric Study: Cross Sectional Times Series

(Johansson and Schipper JTEP Sept 1997)

• Data

- US, Canada, Japan, Australia, 8 European countries 1970-1992
- Stocks, distance/vehicle, stock fuel economy for gasoline, diesel LPG
- Real prices and incomes measured in purchasing power parity

•Results for Fuel Demand Synthesized from Six Models

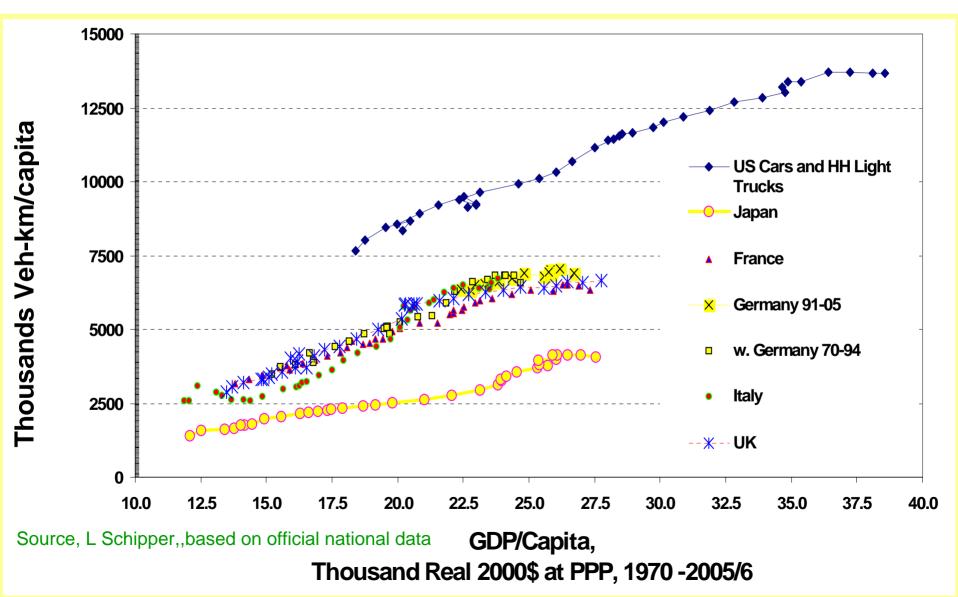
- Strongly dependent on income (+1.2) but value falls as car ownership rises
- Negatively dependent on fuel price (-0.7) and non-fuel taxation (-0.11)
- Strong negative dependence on population density (-1.0)

Interpretation for Canada

- Income elasticity should be lower as cars/driver is close to 1
- VMT elasticity -0.2 large: Fewer modal choices than in EU, Japan
- Present high prices create huge opportunity

Would be Valuable to Repeat Analysis Including Impacts of More Recent Initiatives

Driving and Per Capita GDP 1970 -2005/6



US Car and Fuel Use Trends Why So Little Change in Fuel Use in Short Term

• Short Term Price Elasticity of Vehicle Use

- Van Dender and Small Price Elasticity < -0.1 (aka rebound effect)
- Present fuel cost/km, fuel cost share of consumption approaching 1981/2 peak
- Still, Veh-km/GDP off its historical growth (below elasticity of +1)

• Little Short Term Change in New Vehicle Fuel Economy

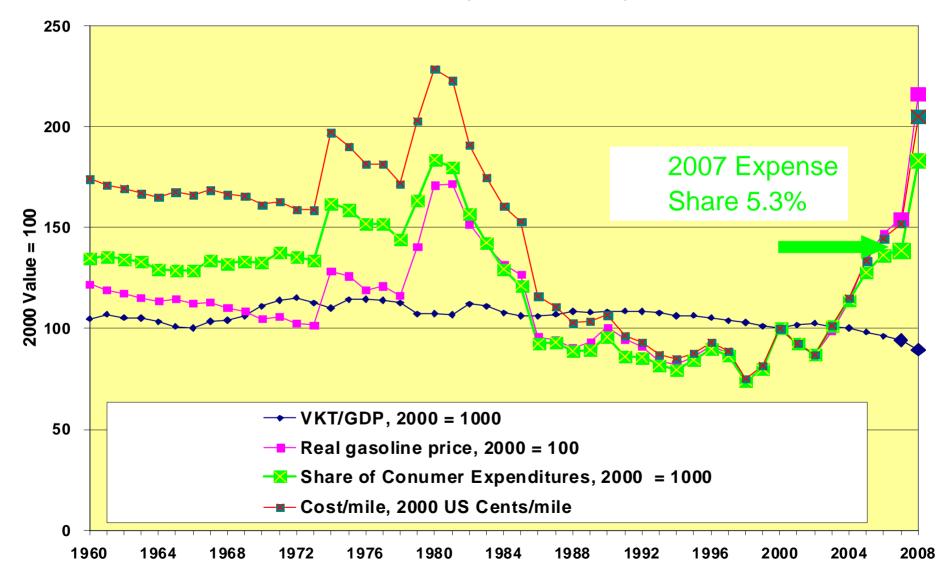
- Present fuel price close to equilibrium with CAFÉ standard?
- Car producers have not had time to really bring efficiency on to market
- Consumers value power/weight/features more than saved fuel

Additional Factors

- Fuel economy not offered as "feature" until hybrids appeared
- Americans are wealthy can afford even today's fuel prices?
- American car buyers, car market stuck in large car rut?

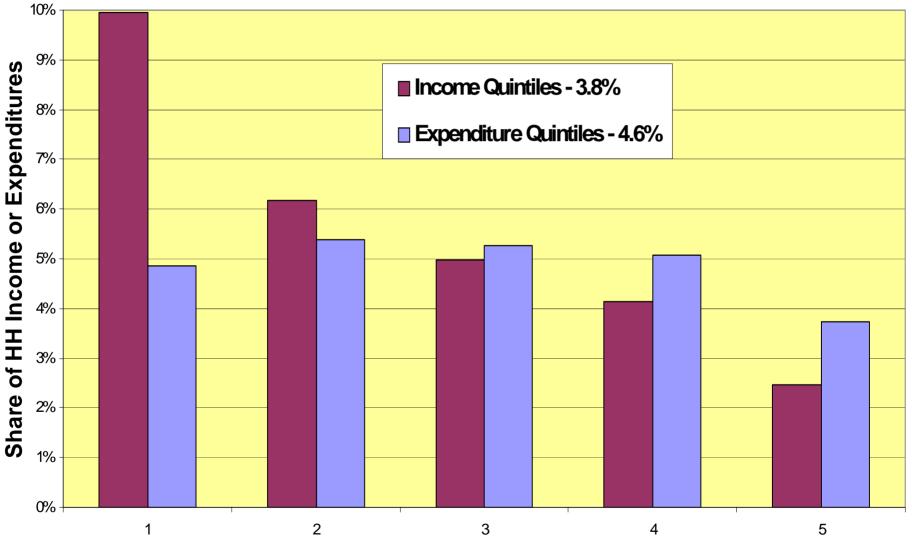
Public Policy Issue – Should We Force Ourselves to Changes Car Buying Habits?

Car and Personal Truck VKT/GDP And Fuel Cost Back to the Future: 2008 Approaching 1980-82 1960-2006 (2007-8 est)



US Gasoline Expenditures in 2006 Compared with Income or Total Expenditures

Source 2006 Consumer Expenditure Survey



Quintile

Reducing Car Use: Necessary? Desirable? Possible?

- Reducing Car Use Necessary
 - Efficiency, low carbon, low oil fuels insufficient quick reaction
 - Efficiency kicks in too slowly to mitigate oil dangers in short run
 - Reduced use contributes to cleaner air, lower congestion

• Reduced Car Use Desirable? By How Much

- Economics car use under-priced and distorted
- PAYD insurance, shifting some fuel taxes to km taxes
- Raising cost of using cars politically difficult

• Reduced Car Use -- Possible

- US travel patterns show considerably flexibility
- Aging of boomers might lead to lower car use
- Impact of information vs travel small so far, could grow

Balance of US and Local Policies Has Increased Car Use Need to Re-examine Land Use and Transport Policies

Energy and Emissions From Transport – The Hard Policy Lessons

• Prices and Incomes Matter – in the Long Run

- Fuel economy and car characteristics related to fuel prices
- Car use, power and size related to incomes and fuel prices
- Fuel choice related to fuel prices

Policies Matter, Like Them or Not

- Mandatory (US CAFÉ) worked, voluntary (Japan, EU) working now
- Congestion pricing, km-taxes do restrain individual vehicle use
- Urban transport policies with teeth matter

Transport Policy Matters Even More

- Strong urban transport policies/congestion pricing reduce car use
- Better inter-modal facilities reduce car use, delays,
- Better traffic management/congestion pricing reduces idling fuel losses

As Much as High Fuel Prices Hurt Some They Are Causing Unimagined Changes

Reducing Emissions from More Sustainable Transport

• The New Model - Small, Slow, Safe, and Sustainable

- For OECD, car-flation (power, size, speed) must stop
- For clogged cities, strong measures to slow car use
- For developing countries, radical change before it is too late?

Political Will

- Acceptance by all parties of higher fuel prices, carbon taxes, standards
- Embed car fuel economy in wider transport reforms
- Buy-in from the car industry

Patience from All

- Careful monitoring to measure slow but steady progress
- Lowering of expectations of what cars should be
- Prepare for stronger measures if first steps falter

The Transformation of the Automobile Will Take Decades We Need to Start Now

Reducing Emissions Important Research for Better Policy

Monitoring

- Clear picture of vehicle use, fuel economy, emissions
- Who moves, how, from where, to where?
- Freight flows as well

Political and Economic Issues

- Alleviation of access difficulties of the poor
- Understanding of the ongoing 50-year fight over energy
- Future of car industry in a CO2 constrained world

Long Term Global Transport Policies

- Land use and NIMBY Who is really in control?
- Low impact communities- do they work?
- New paradigm for Developing World (EMBARQ)

The US Has A lot of Homework to Do

Conclusions: The Slow Path

• Fuel Economy Trends

- On road F.E. improving in Europe, Japan, and finally (slowly) in the US
- New US Standards will bring us in 2030-35 to present EU levels!
- Weight, power increases must stop for meaningful improvements

• Vehicle Use - on the Table?

- Car use fell with higher prices but much more VMT to be saved
- Increasing congestion talking a small toll in higher fuel use
- Future of car use depends on transport policies, not CO2 policies alone

Policies

- As painful as it seems, higher fuel prices working a transformation
- CAFÉ standards due for a tightening now, not in 30 years
- Get subsidies and "incentives" out before backfires hurt

The US Has A lot of Homework to Do

Thank You Lee Schipper – schipper@berkeley.edu

http://www.wri.org/press/2007/12/proposed-fuel-efficiency-standards-small-welcome-step-says-new-wri-report

Car that absorbs its own carbon?

